

AT A WORK SESSION OF THE BOARD OF SUPERVISORS OF ROCKBRIDGE COUNTY
VIRGINIA, HELD IN THE COUNTY ADMINISTRATION BUILDING,
150 SOUTH MAIN STREET LEXINGTON, VIRGINIA,
ON MONDAY, SEPTEMBER 28, 2015, AT 4:30 P.M.

PRESENT: CHAIRMAN J.M.HIGGINS
MEMBERS: R.R.CAMPBELL, R.S.FORD, A.W.LEWIS, JR.(arrived at 5
P.M.), D.W.HINTY, JR.
CLERK TO BOARD: SPENCER H. SUTER
COUNTY ATTORNEY: VICKIE L. HUFFMAN
STAFF: STEVEN BOLSTER, JEREMY GARRETT, BRANDON MITCHELL

Called to Order

Chairman Higgins called the meeting to order at 4:30 P.M.

Draft Legislative Agenda

Mr. Suter briefly discussed the logistics of convening an intergovernmental meeting to discuss the legislative agenda so late in the year. The consensus of the Board was to share the agenda with the two cities during October meetings to get it into the final form of a joint resolution. Lexington would then host the November 18 meeting, tentatively scheduled to take place at Kendal, and featuring a presentation of Phase II of the Chamber of Commerce "2020" initiative.

Here is the draft agenda:

Rockbridge County Legislative Priorities - 2016

DRAFT - September 28, 2015

For Consideration by the Rockbridge County
Board of Supervisors

Initiatives / positions that Rockbridge County requests that our House and Senate Representatives support or champion:

- More adequately support state mandated programs, where costs are shared by the commonwealth and localities:

- o K-12 Education
- o Standards of Learning
- o Mandated replacement of electronic voting equipment
- o Community Service Boards
- o Mental Health
- o Constitutional Offices
- o Local Fire and EMS
- o Law enforcement
- o Public Libraries

- Based upon recent JLARC report

(<http://jlarc.virginia.gov/k-12-spending.asp>), request that General Assembly more closely meet its obligation to fund elementary and secondary education.

- Support the commissioning of a JLARC study to address application of the Comprehensive Services Act and its rapidly growing financial impact on localities.

- Oppose legislation that limits the County's taxing authority unless there is a replacement source of revenue.
- The Commonwealth should bear 100% of the cost for any new service or program mandated by the state.
- Reconsider the 2012 arbitrary transfer of fiscal responsibility for the Line of Duty Act (LODA) to localities.
- Reconsider the stringency and structure of Storm Water regulations. Though we understand that the regulations are generally as the result of federal mandates, the Commonwealth must recognize the impact of the regulations on private enterprise and local general funds. At the very least, the state should lift the requirement for 28% return of fees to the commonwealth, and allow localities to waive state fees when the Commonwealth does not participate in reviews or long-term monitoring.
- Support new and ongoing capital funding for the Virginia Horse Center in the annual state budget allocation.
- Support legislation similar to the following that addresses issues related to reciprocity for EMS professionals across state boundaries:

- o HB1660 - Recognition of EMS Personnel Licensure Interstate Compact. Creates the Recognition of Emergency Medical Services Personnel Licensure Interstate Compact to (i) protect the public through verification of competency and ensuring of accountability for patient-care-related activities of licensed emergency medical services (EMS) personnel, (ii) facilitate the day-to-day movement of EMS personnel across state boundaries in the performance of their EMS duties as assigned by an appropriate authority, and (iii) authorize state EMS offices to afford immediate legal recognition to EMS personnel licensed in a member state.

- o SB877 - Recognition of EMS Personnel Licensure Interstate Compact. Creates the Recognition of Emergency Medical Services Personnel Licensure Interstate Compact to (i) protect the public through verification of competency and ensuring of accountability for patient-care-related activities of licensed emergency medical services (EMS) personnel, (ii) facilitate the day-to-day movement of EMS personnel across state boundaries in the performance of their EMS duties as assigned by an appropriate authority, and (iii) authorize state EMS offices to afford immediate legal recognition to EMS personnel licensed in a member state.

- Support practical and reasonable initial certification and ongoing medical education requirements for volunteer EMS providers. We recognize the importance of training and proper certification, but unreasonable education and certification requirements pose a significant barrier to volunteer EMS service.
- Prioritize returning the Natural Bridge Learning Center to beneficial use.

Updating items on the draft legislative agenda, Mr. Suter noted that CSA is now officially titled the "Children's" Services Act; concerns over increases in local share of the funding for these services for at-risk children has led VaCo to focus on the issue. Supervisor Ford noted that the Finance Committee has also been looking into ways to protect our at-risk children without spending excessively, and that he, Mr. Suter and Mr. Bolster had recently met with Meredith Downey, local Social Services administrator, to get a better grasp of the fiscal issues involved. Mr. Suter and Mr. Ford plan to attend a VaCo regional meeting in Harrisonburg next month to gain further insight into CSA and other VaCo legislative priorities.

With regards to the EMS item recently added to the draft agenda, Mr. Suter stated that the Fire & Rescue Commission had recently endorsed the effort to achieve uniform licensing standards throughout the various regions of the state. This effort would also extend to assuring uniformity

across state lines, as our EMS personnel often work with agencies from neighboring states. He added that firefighters endorse seeking similar uniformity in their particular standards.

Supervisor Campbell asked that an item be added to request that, should the Natural Bridge become a state park, the County be allowed to collect a \$2 fee from admissions charges. This measure would address the issue of potential lost revenue from real estate taxes; adopting it would require state approval.

Supervisor Higgins asked to add an item regarding the potential reversion of the V-DOT property adjacent to Maury River Middle School. Currently the schools have a right-of-way across that property which is important for maintaining the safety of bus loading and overall traffic flow. The schools could also make productive use of the old V-DOT office building.

Prior to the introduction of the Solid Waste discussion, Brandon Mitchell, Director of Fire & EMS, briefed the Board on the successful response to a structure fire at weeping Willow Lane. Glasgow Volunteer Fire Co. responded quickly and coordinated the efforts of several other departments. Mr. Mitchell noted that only a limited number of departments were involved, so that others could remain on standby for efficient response should another emergency arise.

Budget Planning

Mr. Bolster handed out the tentative schedule for upcoming meetings pertaining to preparation of the 2016-7 budget. New this year is an accelerated timetable for CIP items, so that these may be considered in conjunction with overall spending policy. Also included in the schedule are earlier joint meetings with the School Board and their Executive Committee.

FY 2017 Budget Cycle Schedule – draft

As of: Monday, September 28, 2015

September 2015

- Wed., 16th - CIP worksheets sent out to County Department Heads and Constitutional Officers (due October 14th)
- Thu., 17th (5 pm) - Joint Board Meeting
- Mon., 28th (4:30 pm) - BOS Work Session: budget planning and funding priorities development

October 2015

- Wed., 14th - CIP worksheets due
- Wed., 14th (7 pm) - Planning Commission meeting: overview of upcoming CIP budget cycle
- Thu., 15th (5 pm) - BOS & School Board Executive Cmte. meeting
- Mon., 26th (4:30 pm) - BOS Work Session: present draft FY 2017 Funding Priorities and budget schedule

November 2015

- Mon., 9th (4:30 pm) - BOS Work Session: present, discuss, and seek approval on FY 2017 Funding Priorities and budget schedule
- Wed., 18th (7 pm) - Planning Commission meeting: presentation of draft CIP

- Thu., 19th (5 pm) - Joint Board Meeting
- Mon., 23rd (4:30 pm) - BOS Work Session: presentation of draft CIP

December 2015

- Fri., 4th - FY 2017 Call for Budget Estimates are sent out to County Department Heads, Constitutional Officers, and external agencies (due January 15, 2016)
- Wed., 9th (7 pm) - Planning Commission meeting: seek Planning Commission to recommend approval of draft CIP to BOS
- Thu., 17th (5 pm) - BOS & School Board Executive Cmte. meeting

January 2016

- Mon., 11th (5:30 pm) - BOS meeting: seek BOS provisional adoption of CIP
- Fri., 15th - FY 2017 Call for Budget Estimates due
- Thu., 21st (5 pm) - Joint Board meeting

February 2016

- Thu., 4th - Potential Joint Board meeting
- Thu., 11th (5:30 pm) - Scheduled budget meeting # 1: external agencies present FY 2017 funding requests to BOS
- Thu., 18th (5 pm) - BOS & School Board Executive Cmte. meeting
- Thu., 25th (5:30 pm) - BOS Work Session: scheduled budget meeting # 2: presentation of draft FY 2017 budget to BOS

March 2016

- Mon., 14th (4:30 pm) - BOS Work Session: scheduled budget meeting # 3 – update on FY 2017 budget progress
- Thu., 17th (5 pm) - Joint Board meeting
- Mon., 28th (4:30 pm) - BOS Work Session: scheduled budget meeting # 4 – update on FY 2017 budget progress
- Thu., 31st - School Board FY 2017 Estimate of Needs letter due to BOS

April 2016

- Mon., 4th (5:30 pm) - BOS continued meeting: scheduled budget meeting # 5 – request BOS to advertise the CY 2016 tax rates and FY 2017 budget in local newspaper(s)
- Wed., 13th (6 pm) - Public Hearing: provide update on CIP and operational budget; receive public comment on CY 2016 tax rates and FY 2017 budget
- Wed., 20th - Budget Adoption Meeting: FYs 2017-2021 CIP, CY 2016 tax rates, and FY 2017 budget
- Thu., 21st (5 pm) - BOS & School Board Executive Cmte. meeting

May 2016

- Sun., 1st - Deadline to categorically pass School Board's FY 2017 budget, unless delays result from General Assembly budget deliberations
- Thu., 19th (5 pm) - Joint Board meeting

In responding to a question from Supervisor Lewis on the stated due date for CIP worksheets, Mr. Suter clarified that the October 14 deadline is meant for internal departments, and that outside clients such as RARO and the schools could expect more latitude on completion of their worksheets.

There was no discussion of Funding Priorities; Mr. Suter stated that he had included them just so that Board members could begin considering what, if any, changes to them might be in order.

With the completion of work session business at 5:20, the Chair declared a 10-minute recess.

AT A REGULAR MEETING OF THE BOARD OF SUPERVISORS OF ROCKBRIDGE COUNTY
VIRGINIA, HELD IN THE COUNTY ADMINISTRATION BUILDING,
150 SOUTH MAIN STREET LEXINGTON, VIRGINIA,
ON MONDAY, SEPTEMBER 14, 2015, AT 5:30 P.M.

PRESENT: CHAIRMAN J.M.HIGGINS
MEMBERS: R.R.CAMPBELL, R.S.FORD, A.W.LEWIS, JR., D.W.HINTY, JR.
CLERK TO BOARD: SPENCER H. SUTER
COUNTY ATTORNEY: VICKIE L. HUFFMAN
STAFF: STEVEN BOLSTER, SAM CRICKENBERGER, BRANDON MITCHELL,
ROBERT FORESMAN, CHRIS SLAYDON

Call to Order

Chairman Higgins called the meeting to order at 5:30 P.M.

Supervisor Campbell delivered the invocation and led in the Pledge of Allegiance.

Recognitions and Presentations

Chairman Higgins called for recognitions and presentations.

National Fire Preparedness Week

Supervisor Lewis read the following Proclamation aloud:

**PROCLAMATION EXPRESSING THE APPRECIATION OF THE
BOARD OF SUPERVISORS OF ROCKBRIDGE COUNTY TO
LOCAL FIRE AGENCIES AND FIREFIGHTERS**

WHEREAS, The President of the United States traditionally designates the week in which the date of October 9 falls as National Fire Prevention Week; and,

WHEREAS, the men and women of the Fire agencies serving Rockbridge County, the City of Lexington, and the City of Buena Vista provide a vital public service by responding to the fire suppression and technical rescue needs of our residents and visitors; and,

WHEREAS, it is important that all citizens know and understand the duties, responsibilities, hazards, and sacrifices of their local fire service providers; and,

WHEREAS, safety of our citizens is a primary goal of local, state, and national government; and,

WHEREAS, Firefighters are often among the first to arrive upon the scene of emergencies and disasters, be they medical, natural or manmade, to provide immediate and often life-saving assistance; and

WHEREAS, Firefighters participate in numerous hours of rigorous training and continuing education in order to enhance their life and property-saving skills; and,

WHEREAS, Firefighters demonstrate a high level of commitment and dedication to their communities and fellow citizens by providing constant presence and safety awareness programs in their respective localities;

NOW, THEREFORE, We, the Rockbridge County Board of Supervisors recognize the week of October 4th through 10th, 2015, as National Fire Prevention Week, during which all of our residents may join in celebrating the dedication of our local Fire Departments and Firefighters, past and present, and their families, whose support allows them to serve our community.

Adopted this 28th day of September, 2015.

Supervisor Lewis moved to approve the Proclamation. Supervisor Ford provided the second, and the motion carried by unanimous roll call vote by the Board:

AYES:	Lewis, Ford, Campbell, Hinty, Higgins
NAYES:	None
ABSENT:	None

The Chair recognized Josette Corazza, a Senior at Rockbridge County High School. Ms. Corazza is writing articles on the Board's business and on the upcoming election for the "Prowler", the RCHS newspaper.

Supervisor Campbell recognized the Glasgow Volunteer Fire Department for their leadership in promptly bringing a structure fire under control on Weeping Willow Lane. Also responding were units from Natural Bridge, Buena Vista, and Lexington fire departments. Mr. Suter added that this

coordinated effort was a good example of how all our local fire and EMS agencies work together to protect the citizens.

Citizens' Comments

The Chair called for comments. There were none.

Items to be added to the Agenda

Supervisor Ford asked to add for Board consideration the matter of changing the date of the first November meeting to allow staff and Board members to attend the VaCo annual conference in Hot Springs. The following day, a Tuesday was mentioned. Mr. Suter responded that this would conflict with the School Board meeting and suggested that a decision to move the meeting be postponed until October so that he could ensure proper coordination.

Approval of September 14, 2015 Minutes

Supervisor Ford moved to approve the Minutes of the September 14, 2015 Work Session and Meeting, and the continued Joint Meeting with the School Board on September 17, 2015. Supervisor Campbell provided the second, and the motion carried by unanimous roll call vote by the Board:

AYES:	Ford, Campbell, Lewis, Hinty, Higgins
NAYES:	None
ABSENT:	None

Convene Solid Waste Authority (SWA) if needed

There were no items to be discussed by the SWA and therefore it was not convened.

Report on House Bill 2 - Long Hollow Road upgrade

Assistant Director of Community Development Chris Slaydon updated the Board on HB 2. This new process for state funding of road projects was approved in 2004 and is now in place. Scores of proposed road projects are tabulated and priorities ranked by the Commonwealth Transportation Board; for 2015, the County is submitting to the CSB a project on Rt. 631, Long Hollow Road, extending North from the City of Buena Vista for 1.44 miles. Flood control and pedestrian safety will be improved by the project. Of the \$14+ million cost of the project, \$12.11 million is being sought through HB 2, with the remaining \$1.95 million to come from the local V-DOT Six Year Plan. With Board approval, the project is ready for submission to the CSB on or before September 30, 2015.

Mr. Slaydon expressed his appreciation for the cooperation received from Ms. Susan Hammond, V-DOT Resident Engineer. Likewise, Mr. Suter thanked Mr. Slaydon for his hard work since August on getting the county's application ready for submission. He added that staff is already at work on plans for next year's submission.

Consideration of Solid Waste Recommendations

Jeremy Garrett, Director of Solid Waste, reviewed the process of creating and adopting the Solid Waste Strategic Plan, working with SCS

Engineering. Before the overall plan could be finalized, a new hauling contract was put out for bids in April. Ultimately, the Board approved a new hauling contract with C&S Disposal of Rockbridge County. This contract went into effect September 1, 2015, and fully anticipates changes in the County's waste collection as detailed in the SCS Strategic Plan.

At the September 14, 2015 work session, staff presented a comprehensive report on plans and recommendations for the future collection and processing of solid waste and recycling. After limited discussion, Board members agreed to study the report and recommendations further, and to act on them at the next meeting. After a subsequent meeting, the Solid Waste Committee made one minor change, adding one item to "immediate" recommendations. Mr. Garrett then summarized those recommendations:

Immediate			
RECOMMENDATION	Reason	New Costs	Action
Recycled glass is to be used as landfill utility road base.	Glass is cost prohibitive to haul long distances and pay to process	\$0	Consider Approval
Combine Tin/Aluminum/Plastics 1-7	These commodity types bring very little revenues and are cost prohibitive to long haul without compaction	\$0	Consider Approval
Install compactor at landfill for mixed stream recycling	Provide maximum compaction rates to minimize long haul costs	\$42,500 (estimate)	Consider Approval and Appropriate Funding
Stockpile scrap metal at landfill to be transported to processor in a 120 cu yd trailer	Maximize load weight to minimize long haul costs (trying to work a deal with the processor to provide a no-cost trailer)	\$0	Consider Approval
Provide opportunities for	Ensures the public is fully aware of	Unknown	Discuss and

public outreach/input	reasoning and has the opportunity to give additional input.		recommend a format with timeline
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The Chair asked about safety concerns with using glass shards at the Landfill. Mr. Garrett explained that crushed glass would only be used on haul roads used by heavy equipment, and would not be present anywhere that a citizen or passenger vehicle might go. Responding to a question from Supervisor Lewis, he added that the glass can be substituted for stone aggregate both on haul roads and in leachate seeps; he was not prepared to state what savings from such use might be realized.

Savings from combining collection of tin, aluminum, and plastics would arise from use of fewer containers and especially from lower hauling costs to the recycling processors in the Roanoke area. Additionally, there would be less need for space at future collection centers. RDS, the Roanoke processor, does not charge for separating these items at its facilities.

Further savings on recycling will be achieved by installing a compactor at the Landfill. Beyond the purchase and installation of the compactor, no additional staff or equipment will be required.

Mr. Garrett outlined the potential savings from stockpiling scrap metal [steel, iron, large household appliances] at the Landfill. He is negotiating with a regional scrap metal processor for the use of a 120-yard trailer, which will reduce hauling costs considerably.

The item added to the "Immediate" list has been moved up from the "short term" category: provision for public outreach and input. Mr.

Garrett stated that staff now need Board direction on the scheduling, siting, content and means of soliciting input at public outreach events.

Supervisor Campbell, speaking for the Solid Waste Committee, explained that staff needs to know whether the entire Board is willing to endorse the Committee's strategic recommendations. With regard to public outreach, he asked whether the Board would prefer four or five events to be presented. Supervisor Ford added that the Committee has tentatively identified Natural Bridge, Effinger, Rockbridge Baths, and South River firehouses as the presentation sites. Mr. Campbell suggested that presentations focus on why we need to change the way we collect and process solid waste and recycling, as well as describing the methods for doing so; each event would need to include staff and/or Supervisors to respond to questions and comments from the public. Mr. Ford stated that now was the time for other Board members to indicate whether they supported the strategic plan as presented.

Supervisor Lewis stated, "This has been long in coming. I know it isn't going to be easy and it may not be popular, but we need to talk straight to the people, talk about how taxes would have to increase if we continue doing what we're doing, how we have no control over the waste stream with individual unmanned bins." He noted that Rockbridge County Awareness [RCA] had offered to cooperate by sponsoring a meeting [at Rockbridge Baths], and he suggested that the Board be "magnanimous, open and inclusive" in soliciting input for selection of a manned site in the Rockbridge Baths/Brownsburg area. He concluded, "I'm proud of the

Committee, Jeremy [Garrett] and company for putting us in this position. We need to make a decision."

Supervisor Hinty added, "I agree with Mr. Lewis completely."

The Chair noted, "I agree. It's time to educate the public and get feedback. We've spent a lot of time on this and it's time to do the next step. It's a great opportunity for them [RCA] to help us."

Mr. Campbell continued, "The next thing for the Committee will be to start working on the presentation. We'll get back with the Board."

The Chair then directed the Solid Waste Committee to start work on the presentation and bring it back. All other members agreed to this step. He asked when there might be a product to share with the Board.

There was some discussion of timing and process. Mr. Suter noted that previous Committee discussion had centered on a "V-DOT style" presentation, similar to what was held at Rockbridge Baths last year on the subject of improvements to the Rt. 39 bridge and approaches. Rather than a single, comprehensive lecture format, this approach would provide individual "stations" on the different aspects of the plan, with a staff or Board member at each station to answer questions and give further explanations as necessary. More feedback from the public could be expected by using this approach. He asked whether the Board would prefer to endorse the SCS plan and solicit feedback, or if they would rather ask the public whether the plan should be adopted. Mr. Lewis noted that the former was correct. The Board concurred.

Mr. Lewis stated his preference for using the V-DOT method. Mr. Suter responded that preparing for this method of presentation would take more

time, moving the target presentation dates into November or early December. Mr. Ford reminded the group that the V-DOT bridge presentation had included a large number of very talented people brought in for the occasion. "We've got talented people, too, but there aren't as many of us, and November is already shaping up to be a busy month." Mr. Suter agreed, noting that there could only be as many stations as there were people on hand to staff them. The Chair commented that November and even up until the 17th of December is a very busy time. He also noted that even after December 17th would be difficult because he wanted everyone to have some time to spend with their families over the holidays and also noted that it makes more sense to schedule these events with no major gaps of time between them. Mr. Campbell added that our Solid Waste staff must first organize and introduce the changes described above, and that it would probably be late October before they would be ready to begin preparing the presentation. The Board settled on planning a set of presentations in January.

Before asking for a series of motions to approve each recommended step, Mr. Suter reminded the Board that it would need to appropriate "up to \$42,500" for the recycling compactor and related site improvements. Mr. Ford asked for a rough estimate of how long it would take for anticipated savings to amortize this cost; rather than give a hard number, Mr. Suter estimated that the number of loads hauled to Roanoke would be reduced by roughly 85-90%. Mr. Garrett added that, at present, compaction savings on cardboard and mixed paper do not justify the added expense of handling them further; however, he would not rule out the possibility that these

items might be profitably compacted at some future time. He advised the Chair that the exact machine he recommends is already in wide use in this region.

Supervisor Ford moved to begin use of recycled glass for off-road purposes at the Landfill. Supervisor Lewis provided the second, and the motion was approved by unanimous roll call vote by the Board:

AYES: Ford, Lewis, Campbell, Hinty, Higgins
NAYES: None
ABSENT: None

Mr. Lewis asked about the timing of these changes, expressing concern that the public be given adequate notice. Mr. Garrett responded that the changes would be phased in over the next few weeks, and under no circumstances would a citizen bringing separated items be denied the opportunity to deposit them at any time.

Supervisor Campbell moved to combine collections of tin, aluminum and plastics. Supervisor Hinty provided the second, and the motion was approved by unanimous roll call vote by the Board:

AYES: Campbell, Hinty, Ford, Lewis, Higgins
NAYES: None
ABSENT: None

Supervisor Hinty moved to install a new compactor at the Landfill, appropriating up to \$42,500 for the purpose. Supervisor Ford provided the second, and the motion was approved by unanimous roll call vote by the Board:

AYES: Hinty, Ford, Campbell, Lewis, Higgins
NAYES: None

ABSENT: None

Supervisor Ford moved to stockpile scrap metal at the Landfill, to be transported to the processor in a 120-yard trailer. Supervisor Lewis provided the second, and the motion was approved by unanimous roll call vote by the Board:

AYES: Ford, Lewis, Campbell, Hinty, Higgins
NAYES: None
ABSENT: None

Mr. Suter noted that the Board had already reached consensus on how to proceed with the public outreach program, so no motion was necessary.

Public Hearings at 6:00 P.M.

Rezoning - Lynn and John Sherrard - rezone from R-1 to A-2

Mr. Slaydon introduced the item, comparing the Sherrards' application for rezoning to another recent rezoning by Kingfisher LLC in the area between Thorn Hill Road and Ross Road. A total of 73.43 acres in three parcels is being considered. The Planning Commission has recommended approval of the rezoning. Responding to a question from the Chair, Mr. Slaydon used the map projection to identify the area of the Kingfisher downzoning which had created a "splinter" of R-1 property between A-2 parcels. He added that both the nearby LDS property and The Summit at Woods Creek development would remain in the residential zone that extends all the way from the Lexington city limits.

Chairman Higgins opened the public hearing at 6:15 P.M.

Speaking for the Sherrards was Wilson Coe Tucker, a family member, and resident of the Buffalo District. He stated that the land in question has been in his family for 200 years and "has never not been farmed", unlike other parts of the property which have been sold and/or developed.

The Chair offered his support for the rezoning, citing the Kingfisher precedent and noting that it is family farmland. He closed the public hearing at 6:16 P.M.

County Attorney Vickie Huffman called the Board's attention to the ordinance supplied in the agenda package, stating that there is a legal requirement that downzoning a property requires a "change in circumstances". The moratorium currently in effect on sewer connections in this area qualifies as just such a change.

Supervisor Hinty moved to adopt the ordinance approving the rezoning of the subject parcels. Supervisor Lewis provided the second, and the motion was approved by unanimous roll call vote by the Board:

AYES: Hinty, Lewis, Ford, Campbell, Higgins
NAYES: None
ABSENT: None

Ordinance to Change the Zoning Classification of a 36-acre Parcel of Land (Tax Map #74-A-56B) and of a 31.11-acre Parcel of Land (Tax Map #74-A-56) Owned by Jon D. Sherrard, Jon C. Economou, John D. Sherrard, and Lynn C. Sherrard, and of a 6.32-acre Parcel of Land (Tax Map #74-A-56F) Owned by Jon D. Sherrard, from Residential General District (R-1) to Agricultural and General Uses District (A-2) Located Behind The Summit and Accessed Off of Thornhill Road in the Buffalo Magisterial District of Rockbridge County

WHEREAS, Jon D. Sherrard, Jon C. Economou, John D. Sherrard, and Lynn C. Sherrard, are the owners of two parcels of land consisting of 36 acres and 31.11 acres, located off of Thornhill Road in the Buffalo Magisterial District of Rockbridge County, Virginia, identified upon the Rockbridge County Land Records as Tax Map #74-A-56B and Tax Map #74-A-56, respectively; and

WHEREAS, Jon D. Sherrard is the owner of a parcel of land consisting of 6.32 acres, more or less, located off of Thornhill Road in the Buffalo Magisterial District of Rockbridge County, Virginia, identified upon the Rockbridge County Land Records as Tax Map #74-A-56F; and,

WHEREAS, the Sherrards have applied for rezoning of the subject parcels, totaling 73 acres, more or less, from a Residential General District (R-1) to an Agricultural and General Uses District (A-2) to continue agricultural use of the property, rather than proceed with high density residential development since sewer connections to the City of Lexington's system are under a moratorium for new parcels; and,

WHEREAS, the Planning Commission held a public hearing on this matter on September 9, 2015, and recommended approval of the application to the Board; and,

WHEREAS, legal notice has been provided in accordance with §15.2-2204 of the Code of Virginia (1950, as amended) and in accordance with the Rockbridge County Land Development Regulations; and,

WHEREAS, the Board of Supervisors has held a public hearing on this matter on September 28, 2015; and,

WHEREAS, the Board of Supervisors has determined that the rezoning of the property would generally promote the health, safety and general welfare of the public, and that it accomplishes one or more of the objectives set forth in §15.2-2200 of the Code of Virginia (1950, as amended), and serves one or more of the

purposes set forth in §15.2-2283 of the Code of Virginia, and has further determined that the change in circumstances with regard to the current lack of further availability to public sewer connections in the area warrants a less intensive zoning classification.

NOW, THEREFORE, BE IT ORDAINED by the Board of Supervisors of Rockbridge County, Virginia, as follows:

1. That the zoning classification of a 36-acre parcel of land (Tax Map #74-A-56B) and of a 31.11-acre parcel of land (Tax Map #74-A-56) owned by Jon D. Sherrard, Jon C. Economou, John D. Sherrard, and Lynn C. Sherrard, and of a 6.32-acre parcel of land (Tax Map #74-A-56F) owned by Jon D. Sherrard, located off of Thornhill Road in the Buffalo Magisterial District of Rockbridge County, is hereby changed from Residential General District (R-1) to Agricultural and General Uses District (A-2).

2. That this action is taken upon the application of the property owners, Jon D. Sherrard, Jon C. Economou, John D. Sherrard, and Lynn C. Sherrard.

3. That this ordinance shall be effective on the date of its adoption. All ordinances or parts of ordinance in conflict with the provisions of this ordinance are hereby repealed. The Zoning Administrator is directed to amend the zoning district map to reflect the change in zoning classification authorized by this ordinance.

Adopted this 28th day of September, 2015.

Continued Discussion from September 17 Joint Board/School Board Meeting

Supervisor Ford stated that there will still a few questions left unanswered despite the "comprehensive review" of the schools' budget provided by Dr. Donald. Speaking generally, he cited the recent study released by Virginia's Joint Legislative Audit and Review Commission [JLARC], observing that the state is still not providing its due share of local school funding, and that all candidates for state office should be pointedly reminded of this deficiency.

Regarding Dr. Donald's budget presentation, he referred to the line chart of the last ten years' monthly expenditures, and more particularly to the "large bump" in expenses shown for April, 2015 - right at the time the schools were asking the Supervisors for additional funding for employee raises. "It would be very useful to us in terms of future planning to know where all that money went." He added that he knows that higher expenses in June result from prepayment of teachers' salaries for the summer months, but that would not explain the April expenses. Since Mr. Ford had previously expressed support for technology upgrades at RCHS, he wanted to know whether any of the April expenses had gone to that purpose. He asked that Supervisors Hinty and Higgins take this question back the schools' executive committee at their next meeting.

Supervisor Campbell added that the months of April and May, 2015 saw a spending increase of almost \$900,000, and that he had been working with Mr. Bolster to try to understand what that money was spent on. "These are issues that I think we need to pay more attention to."

Mr. Ford mentioned two new challenges facing the County in the coming year's school budget: the first principal payment on the Maury River Middle School debt, and the depletion of the escrow account that had been used to offset increased VRS payments. Together these items will add in the neighborhood of half a million dollars, to the budget.

Turning to the CIP discussion of September 17, Mr. Ford reiterated the need for formal language to define the process for the schools to request capital appropriations to be made by the Supervisors from the escrow reserves set aside for capital improvements. "Once we get the process in place, then the actual details will be a lot easier for staff to work out." Mr. Suter noted under the planned scenario, there will be two more meetings with school leaders before the schools' CIP will come up for consideration at a joint January meeting on the school budget. He then explained that should a CIP be jointly adopted in January, it would be provisional in nature, just like the County's CIP. In this way explained, should other issues come up later in the budget process which impact the provisional CIP, the two bodies could then agree on any necessary adjustments prior to final adoption. He stated that a very important outcome of such a process would be provision of clear directives to staff - both County and Schools - with regard to CIP projects. He noted that the best case would be that on July 1, both he and Dr. Donald clearly know which projects have been approved and how much funding has been applied to each; in this way the projects could be completed as planned without further approvals, unless they end up requiring additional funds, in which case staff would return to request the funding. Mr. Ford recalled that

there had been "some confusion" between members of the School Board and Board of Supervisors as to how and whether the Supervisors had approved capital expenses from escrow back in 2014, and that we need to avoid any such misunderstanding in future.

Finally, Mr. Ford admitted that he had probably made it more difficult for the schools to seek competitive bids for A&E work to gather data on scope, sequence and cost of upgrades to the heating and cooling systems at RCHS. This was because, at the Spring, 2015 joint meeting, he had moved to authorize an "up-to" amount to be spent on the A&E work, effectively setting the price for the service. Mr. Suter added in recent conversations with Dr. Donald regarding a needs assessment for the high school, and that one thing Dr. Donald asked us to first consider "performance contracting" as an overall cost saving measure. Mr. Suter further noted that the results of a performance contracting study could introduce new factors which could significantly impact the outcome of a needs assessment for necessary upgrades. He described the performance contracting concept and recommended that this be considered as a first step, prior to conducting a needs assessment. Dr. Donald has tentatively arranged for a presentation from such a contractor to take place at the next meeting with the schools' executive committee. Mr. Ford noted that this appears to a path forward.

Chairman Higgins clarified that, in his years on the Board, the County has never taken back any surplus year-end funds from the schools, but has always placed it into escrow for future use on capital needs.

Supervisor Hinty added that the current arrangement has been in place for ten to twelve years, whereby school surpluses are saved for future use on capital improvements. He agreed that he, too would like to see where the April, 2015 funds had been spent, but that he was reasonably sure that the funds had gone for technology upgrades at RCHS.

The Chair agreed to get answers to the questions before the next Board meeting. Mr. Hinty explained that it was his understanding that his and Mr. Higgins' meetings with their school counterparts were more for the purpose of setting an agenda for the full, joint Board meetings, as opposed to setting budgets.

Appointments - Central Shenandoah EMS Council

Mr. Suter stated that Dr. Sheridan, our current member on this Council, had recommended that Mr. Mitchell replace him for the one-year term. Supervisor Lewis nominated Mr. Mitchell to succeed Dr. Sheridan. Supervisor Hinty provided the second, and the motion was approved by unanimous roll call vote by the Board:

AYES:	Lewis, Hinty, Ford, Campbell, Higgins
NAYES:	None
ABSENT:	None

Adjournment

Supervisor Campbell moved to adjourn. Supervisor Hinty provided the second, and the motion was approved by unanimous roll call vote by the Board:

AYES: Campbell, Hinty, Ford, Lewis, Higgins
NAYES: None
ABSENT: None